



# Luftfartstilsynet

**Safety Management System (SMS) for  
UAS Operators**

**- Hans Petter Heimro**

# Safety Management System – What is it?

«**Safety management system (SMS)**. A systematic approach to managing safety, including the necessary organizational structures, accountability, responsibilities, policies and procedures.»

(ICAO Doc 9859)

# Safety Management System – What is it?

- A system to manage safety
- Finding safety issues that are present
- Develop corrective action to reduce the risk
- Monitor the process to make sure controls are working
- “Organized common sense””

# Why spend time and money on an SMS?

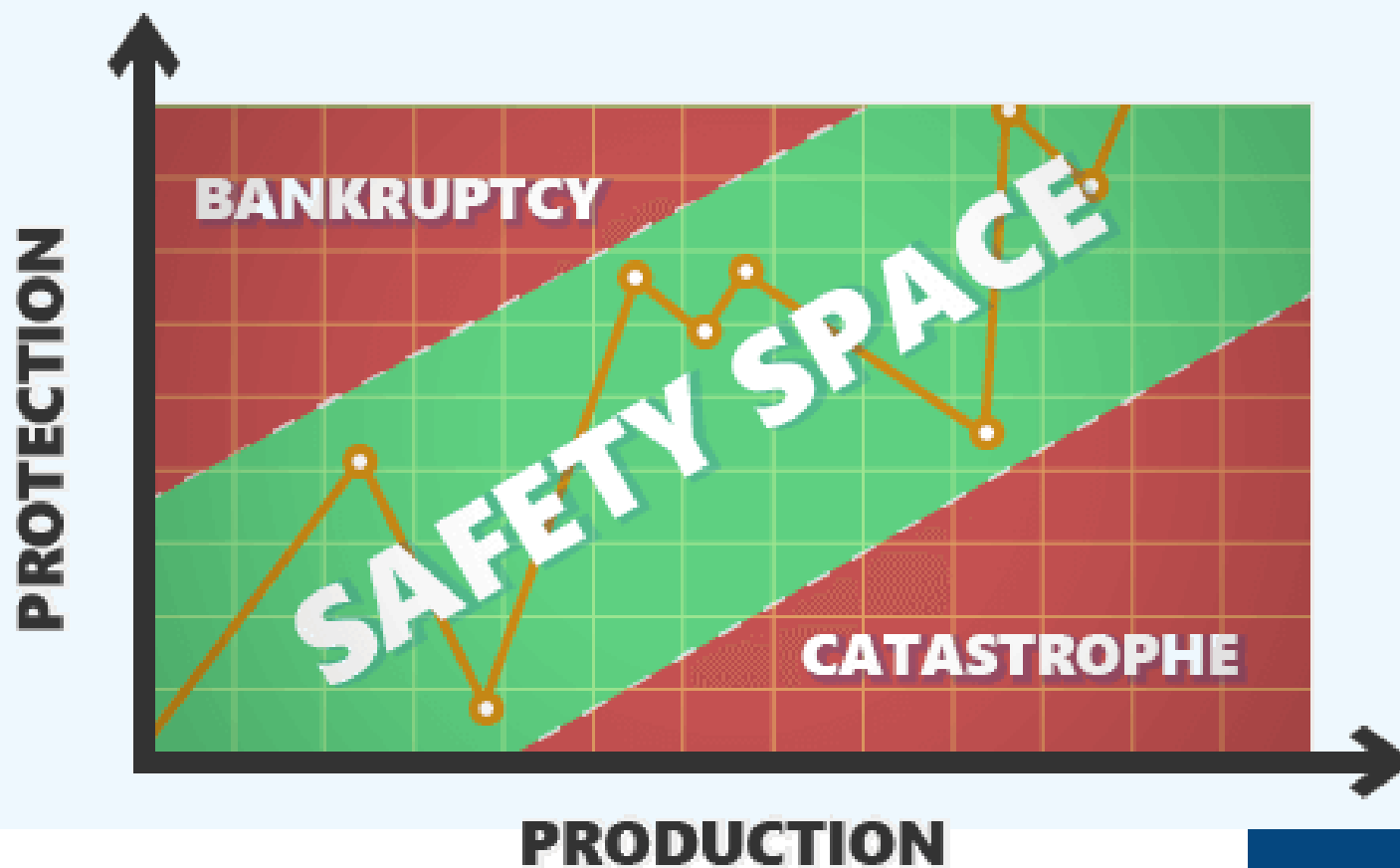


Photo: mostphotos.com

# Accidents are expensive

- Repairing or replacing equipment
- Postponing operations
- Raised insurance costs
- Reputation
- Complaints
- Motivation
- Investigation

# Balancing safety and production is challenging



# Who are required to have an SMS?



## OPEN – low risk

- Operations at maximum height <120m and max. 25kg and only in Visual Line of sight (VLOS) and inside UAS zones;
- No pre-approval but minimum training;
- 3 Sub-categories: fly over, close, far from people

### Example:

- General public / recreational purpose
- Model Flying, Photographers



## SPECIFIC - higher risk

- Operations in very low airspace.
- Authorization by Nat. Comp. Auth.
- Based on specific operation risk assessment (SORA);
- Declaration in case of standard scenario;
- Light UAS operator certificate.

### Example:

- Below VLOS operations (linear inspections, aerial work, ...)
- Transport of goods.



## CERTIFIED - risk equal to manned aviation

- Operations in controlled airspace;
- Certification of UAS by EASA;
- Approval of the operator and licensed pilot by the NAAs, unless autonomous flight).

### Example:

- Package delivery over people;
- Air Taxi;
- International IFR flights (cargo, passengers).

Figure: EASA



# A Light UAS Operator Certificate (LUC) always require an SMS

## UAS.LUC.030 Safety management system

*Regulation (EU) 2020/639*

- (1) An UAS operator who applies for an LUC shall establish, implement and maintain a safety management system corresponding to the size of the organisation, to the nature and complexity of its activities, taking into account the hazards and associated risks inherent in these activities.



# A high SAIL-level can also require risk management

SAIL < III

TECHNICAL ISSUE WITH THE UAS		Level of integrity		
		Low	Medium	High
OSO #01 Ensure that the UAS operator is competent and/or proven	Criteria	The applicant is knowledgeable of the UAS being used and as a minimum has the following relevant operational procedures: checklists, maintenance, training, responsibilities, and associated duties.	Same as low. In addition, the applicant has an organisation appropriate <sup>1</sup> for the intended operation. Also, the applicant has a method to identify, assess, and mitigate the risks associated with flight operations. These should be consistent with the nature and extent of the operations specified.	Same as medium.
	Comments	N/A	<sup>1</sup> For the purpose of this assessment, 'appropriate' should be interpreted as commensurate with/proportionate to the size of the organisation and the complexity of the operation.	N/A

SAIL < IV

TECHNICAL ISSUE WITH THE UAS		Level of assurance		
		Low	Medium	High
OSO #01 Ensure that the UAS operator is competent and/or proven	Criteria	The elements delineated in the level of integrity are addressed in the ConOps.	Prior to the first operation, a competent third party performs an audit of the organisation	The applicant holds an organisational operating certificate or has a recognised flight test organisation. In addition, a competent third party recurrently verifies the UAS operator's competences.
	Comments	N/A	N/A	N/A

# Ground Risk Class (GRC)

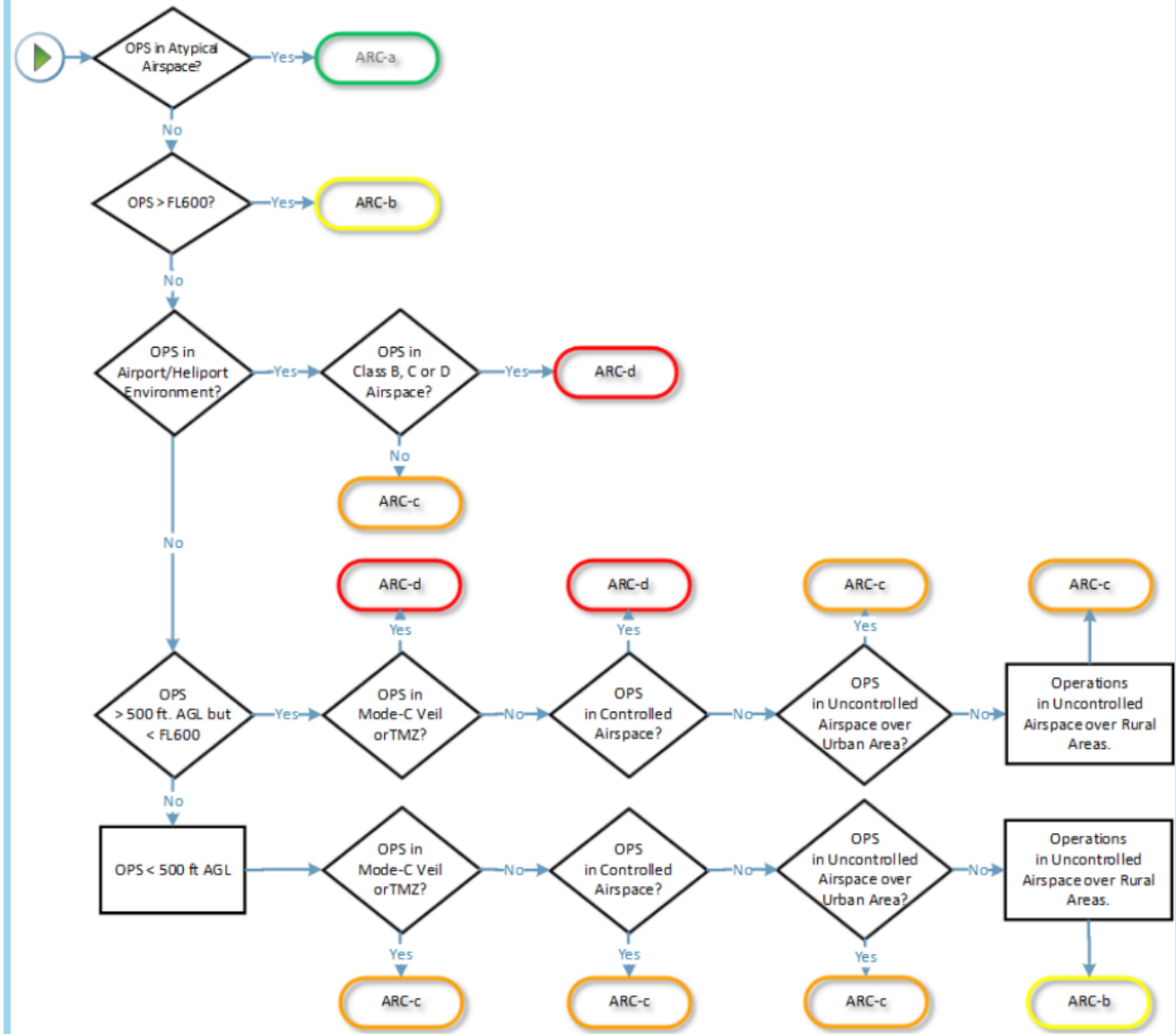
## Intrinsic UAS ground risk class

Max UAS characteristics dimension	1 m / approx. 3 ft	3 m / approx. 10 ft	8 m / approx. 25 ft	>8 m / approx. 25 ft
Typical kinetic energy expected	< 700 J (approx. 529 ft lb)	< 34 kJ (approx. 25 000 ft lb)	< 1 084 kJ (approx. 800 000 ft lb)	> 1 084 kJ (approx. 800 000 ft lb)
<b>Operational scenarios</b>				
VLOS/BVLOS over a controlled ground area <sup>3</sup>	1	2	3	4
VLOS over a sparsely populated area	2	3	4	5
BVLOS over a sparsely populated area	3	4	5	6
VLOS over a populated area	4	5	6	8
BVLOS over a populated area	5	6	8	10
VLOS over an assembly of people	7			
BVLOS over an assembly of people	8			

## Specific Assurance And Integrity Level (SAIL)

GRC	ARC			
	a	b	c	d
2	I	II	IV	VI
3	II	II	IV	VI
4	III	III	IV	VI
5	IV	IV	IV	VI
6	V	V	V	VI
7	VI	VI	VI	VI

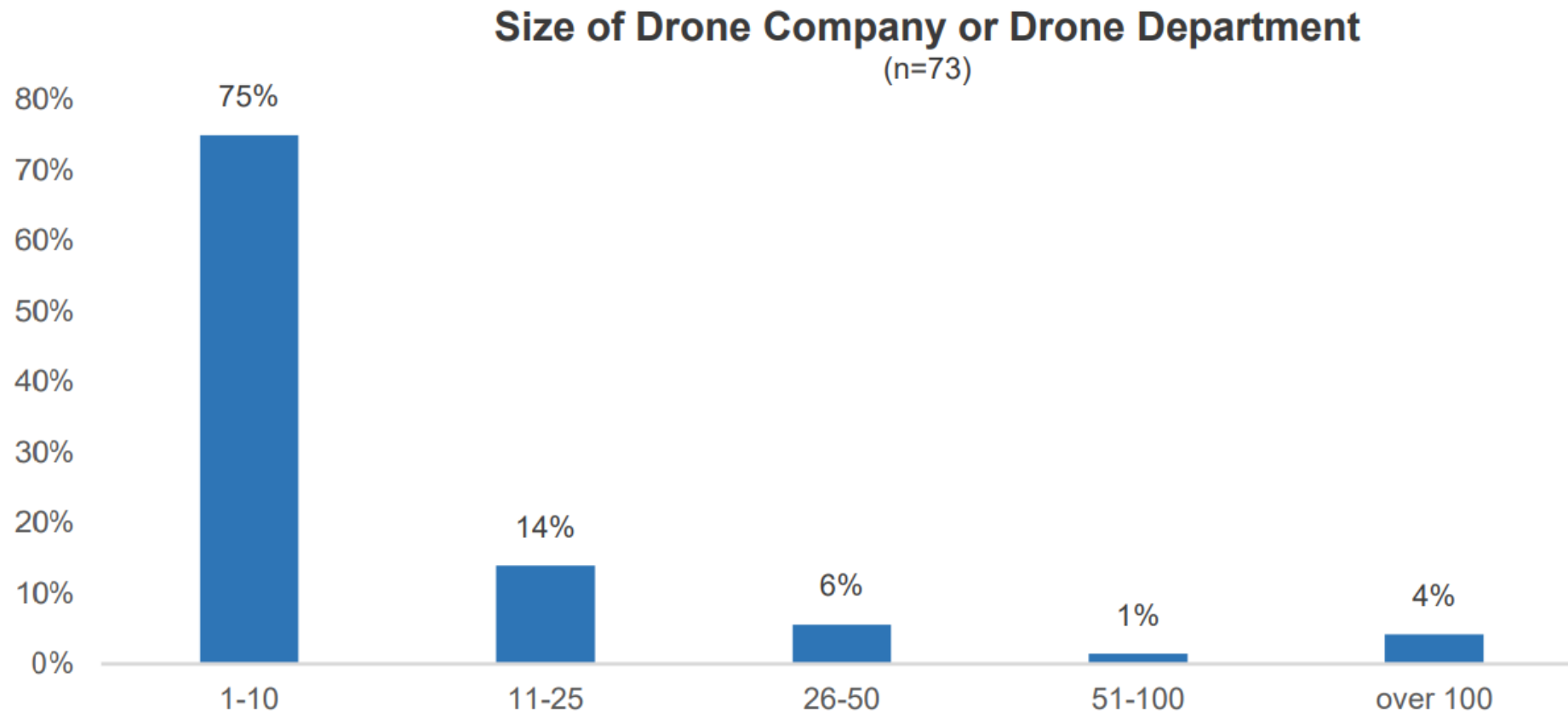
# Air Risk Class (ARC)



# The basics of an SMS are the same for manned aviation



# Most UAS operators are small and non-complex



From *market research study - The Norwegian Drone Industry* done by Drone Industry Insights on behalf of the Norwegian Ministry of Transport

# Handy guidance for small, non-complex organisations



- CAA Australia SMS resource kit – book 1 and 7
- CAA UK - CAP 1059
- The LUC-requirements for an SMS:  
Easy Access Rules for Unmanned Aircraft Systems, UAS.LUC.030

# An SMS consist of four main parts



# The key elements of an SMS:

## 1. Safety Policy and Objectives

- Management Commitment
- Safety Accountabilities and Responsibilities
- Appointment of Key Safety Personell
- Coordination of Emergency Response Planning
- SMS Documentation

ICAO Document 9859





# The key elements of an SMS:

1. Safety Policy and Objectives
2. Safety Risk Management
  - Hazard Identification
  - Safety Risk Assessment and Mitigation

ICAO Document 9859



# The key elements of an SMS:

1. Safety Policy and Objectives
2. Safety Risk Management
3. Safety Assurance
  - Safety Performance Monitoring and Measurement
  - The Management of Change
  - Continuous Improvement of the SMS

ICAO Document 9859



# The key elements of an SMS:

1. Safety Policy and Objectives
2. Safety Risk Management
3. Safety Assurance
4. Safety Promotion
  - Training and Education
  - Safety Communication

ICAO Document 9859



# The key elements of an SMS:

1. Safety Policy and Objectives
  2. Safety Risk Management
  3. Safety Assurance
  4. Safety Promotion
- + Safety-culture

*Systematic, proactive, predictive*



# Reports provide the SMS with vital data



1 serious accident

10 incidents

30 near misses

60+ unsafe acts

Illustration after Brian Brophy, JAA TO

# The key elements of an SMS:

1. Safety Policy and Objectives
2. Safety Risk Management
3. Safety Assurance
  - Safety Performance Monitoring and Measurement
  - The Management of Change
  - Continuous Improvement of the SMS

ICAO Document 9859



# Safety Performance Monitoring and Measurement – What is it?



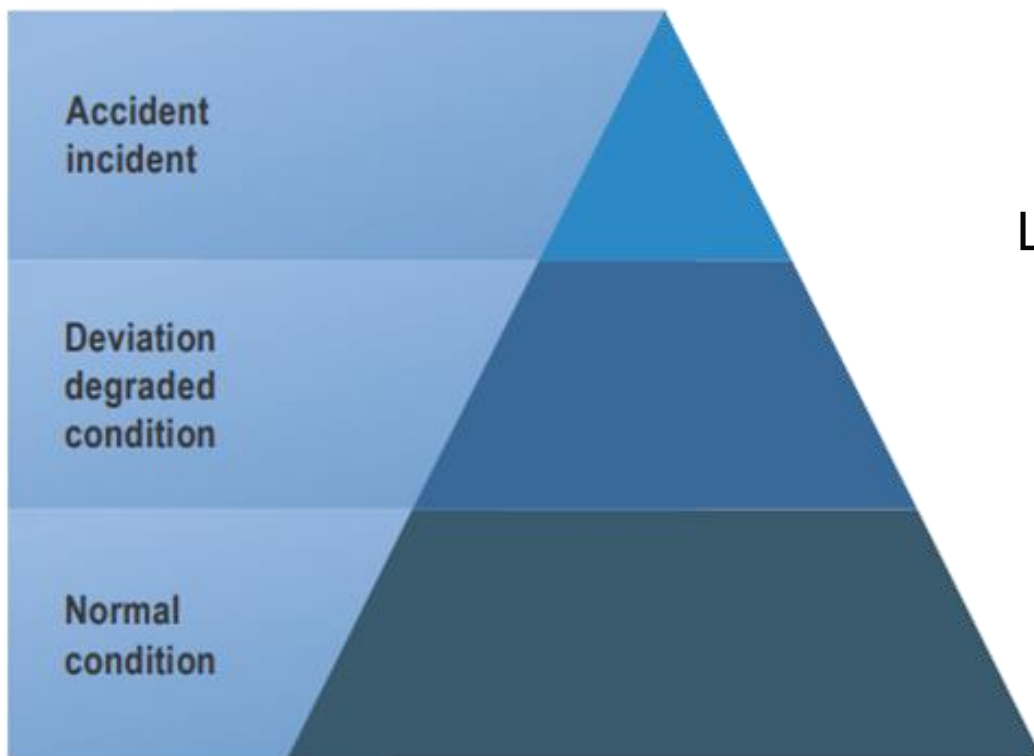
- Assuring you are handling risk to inspire confidence in operations
- Having a good indication of the safety level
- Indication that the organization is working to improve safety
- Measure safety performance





# Safety Performance Indicators (SPI) must be defined and tracked

Example:



Lagging indicators

Number of crashes due to wind / 100 flights

Precursor events

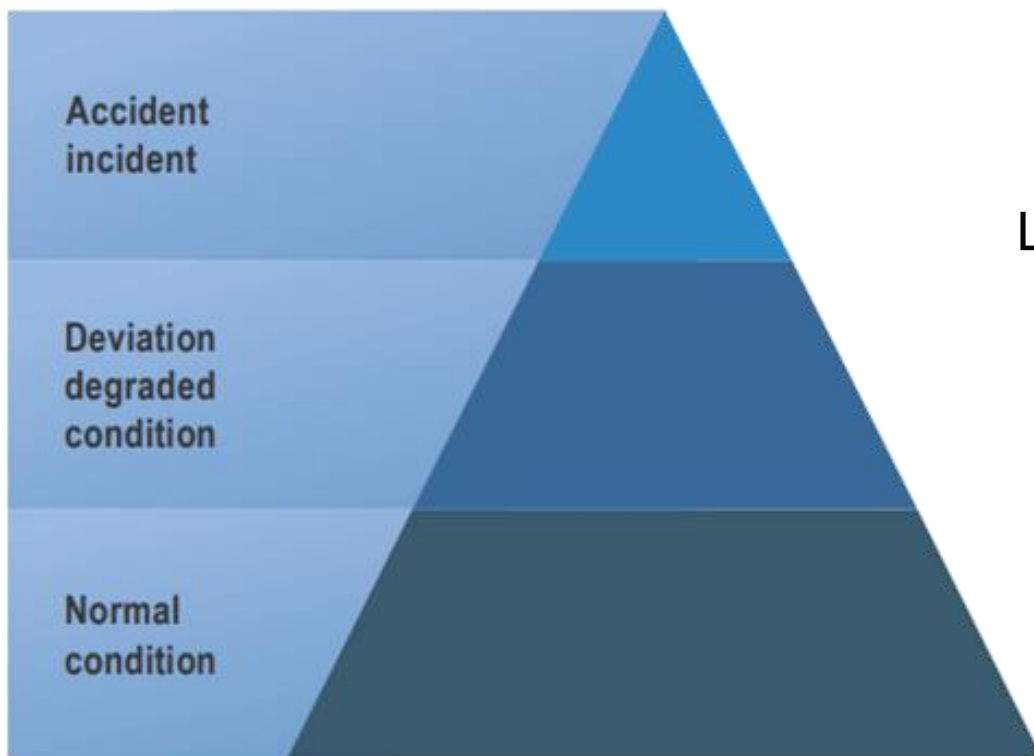
Number of "high wind warnings" / 100 flights

Leading indicators

Percentage of pilots trained in micrometeorology

# SPI must be adapted to your operations and relevant for the safety objectives

Example:



Lagging indicators

Number of CFIT / 100 flights

Precursor events

Number of times VLOS was lost / 100 flights

Leading indicators

Percentage of pilots trained in VLOS procedures

# How to get started?



# Step by step guidance



Photo: mostphotos.com

- Step 1 – GAP analysis
  - Review requirements
  - What do you have?
  - What do you need?
- Step 2 – Design and development
  - Prioritize
  - Adapt
  - Document

# Step by step guidance



Photo: mostphotos.com

## Step 3 – Introduction and rollout

- Get everyone involved
- Communicate the changes
- Set a realistic timeline

## Step 4 – Improvement and measurement

- Continuous improvement is fundamental
- Have actions worked?
- Gather feedback



# Useful resources



- ICAO Document 9859
- CAA Australia SMS resource kit
- EASA - Management System Assessment Tool
- CAA UK - CAP 795 and CAP 1059
- The LUC-requirements for an SMS:  
Easy Access Rules for Unmanned Aircraft Systems,  
UAS.LUC.030

# To summarize



Photo: mostphotos.com

- An SMS doesn't have to be costly or complex  
*'Organized common sense'*
- Begins with what you have in place
- Unique to your operation
- Leads to continually improved safety



Thank you

[postmottak@caa.no](mailto:postmottak@caa.no)

[hph@caa.no](mailto:hph@caa.no)